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14 **UNITED STATES DISTRICT COURT**
15 **CENTRAL DISTRICT OF CALIFORNIA**

16 ADAM RICHARDS, et al.,

Case No.: 8:23-cv-02413 JVS (KESx)

17 Plaintiffs,

**PLAINTIFFS' REPLY TO
DEFENDANTS' RESPONSE TO
ORDER TO SHOW CAUSE FOR
PRELIMINARY INJUNCTION AND
OPPOSITION TO PRELIMINARY
INJUNCTION**

18 v.

19 GAVIN NEWSOM, et al.,

Hearing Date: January 16, 2024
Hearing Time: 9:00 a.m.
Courtroom: 10C
Judge: Hon. James V. Selna

20 Defendants.

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1 Throughout their Response to Order to Show Cause for Preliminary
2 Injunction and Opposition to Preliminary Injunction, ECF #20 (“Opp.”),
3 Defendants claim that Section 26806 “will assist law enforcement . . . efforts to
4 investigate, deter, [] prosecute[,] . . . combat[] . . . [and] solv[e] . . . gun crimes,”
5 including “curb[ing]” crime and “provid[ing] key evidence in prosecuting”
6 violators, and thus solving “unique problems [faced by] law enforcement” bringing
7 charges that “require evidence. . . .” Opp. 1, 20, 21, 22. On that basis, Defendants
8 ask this Court to dispense with numerous constitutional protections to make it
9 easier for California to enforce the law. But while this approach might sound
10 appealing to state regulators who hold a dim view of constitutional rights, the Sixth
11 Circuit has explained that “many (if not most) [constitutional] violations would
12 benefit the police in some way: It could be safer for police without a warrant to kick
13 in the door in the middle of the night rather than ring the doorbell during the day,
14 and peering through everyone’s windows might be a more effective way to find out
15 who is cooking methamphetamine (or engaging in any illegal behavior, for that
16 matter). But the Bill of Rights exists to protect people from the power of the
17 government, not to aid the government.” *Morgan v. Fairfield County*, 903 F.3d
18 553, 563 (6th Cir. 2018). Additionally, the crime-fighting utopia envisioned by
19 Defendants cannot be met under Section 26806 because as Defendants noted in
20 their opposition, “the law forbids dealers from using, sharing, allowing access to, or
21 otherwise releasing the recordings” except by “search warrant or court order,” of
22 which neither of these exceptions are used to track and locate criminals and bring
23 them to prosecution. The very basis of this law is a false premise. Opp 1-2. This
24 Court should enter a preliminary injunction against Section 26806 in order to
25 enforce the constitutional rights at issue here, and “protect people from the power
26 of [California] government.” *Id.*

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1 **I. PLAINTIFFS ARE LIKELY TO SUCCEED ON THE MERITS**

2 **A. SECTION 26806 VIOLATES THE FIRST AMENDMENT**

3 **1. Section 26806 has a clear chilling effect on protected speech
and association.**

4 This case is not about stopping crime. If it were, all retail stores would face
 5 the same onerous requirements. This case is about the government acting in an
 6 overbearing manner to capture as much private conversation as possible with no
 7 limitations and no real government interest that can be accomplished through
 8 Section 26806. Claiming that Section 26806's placement of Orwellian telescreens
 9 into businesses and homes has no chilling effect upon gun owners in California,
 10 Defendants make the head-scratching claim that "nothing about [Section 26806]
 11 proscribes, regulates, or punishes any sort of speech or association or says anything
 12 about the content of the recordings themselves." Opp. 4. And because Section
 13 26806 does not "'proscribe or even regulate speech,'"¹ Defendants argue,
 14 "Plaintiffs' allegations that section 26806 chills their First Amendment rights are
 15 not objectively reasonable. . . ." *Id.* But that is *precisely* what it means for a law to
 16 have a **chilling effect** – it causes people to alter their lawful behavior without the
 17 need for direct government action. Section 26806 does not simply "list to one's
 18 speech in order to obtain a firearm," it goes far beyond that. Opp. 5:16-17. What
 19 can Defendants possibly gain by recording families in their pajamas?

20 Professor Frederick Schauer has explained that "a chilling effect occurs when
 21 individuals seeking to engage in activity protected by the First Amendment are
 22 deterred from so doing by governmental regulation not specifically directed at that
 23 protected activity." F. Schauer, Fear, Risk and the First Amendment: Unraveling

24 ¹ The cases Defendants cite in support of this claim have nothing to do with
 25 the issue here. Practicing by headnote, Defendants first cite *Legi-Tech, Inc. v.
Keiper*, 601 F. Supp. 371, 379 (N.D.N.Y. 1984), which dealt with an "overbreadth"
 26 challenge to "plaintiff's exclusion from access" to a "public . . . news service" (*id.*
 27 at 372) – not any alleged chilling effect on protected speech or association. Next,
 28 the Ninth Circuit's reference in *Interpipe Contracting, Inc. v. Becerra*, 898 F.3d
 879, 896 (2018), to a law that "does not regulate conduct" had to do with an inquiry
 whether it was a "an impermissible conduct-based regulation" – not whether it had
 a chilling effect on speech.

1 the Chilling Effect, 58 B.U. L. Rev. 685, 693 (1978). See also *Speiser v. Randall*,
 2 357 U.S. 513, 529 (1958) (striking down loyalty oaths “which must inevitably
 3 result in suppressing protected speech”); *NAACP v. Alabama ex rel. Patterson*, 357
 4 U.S. 449, 460 (1958) (refusing to require the production of membership lists, even
 5 though publicization of such lists did not directly “proscribe[], regulate[], or
 6 punish[]” membership in the organization); *Nordyke v. Santa Clara Cnty.*, 110
 7 F.3d 707 (9th Cir. 1997) (the Ninth Circuit has held that “[a]n offer to sell firearms
 8 or ammunition in speech that ‘does no more than propose a commercial
 9 transaction.’ Such an offer is, therefore, commercial speech within the meaning of
 10 the First Amendment.

11 Defendants also claim there can be no chilling effect caused by Section
 12 26806 because “the law tightly limits the use or release of the recordings. . . .”²
 13 Opp. 5. But what Defendants call “extremely limited circumstances” in reality are
 14 *anytime the government wants any recording for any reason*. Indeed, Section
 15 26806 broadly demands that a dealer “shall allow access to the system to an agent
 16 of the department or a licensing authority conducting an inspection of the licensee’s
 17 premises, for the purpose of inspecting the system for compliance with this section.
 18 . . .” Section 26806(b)(2). There is nothing in “access to the system” that would
 19 prevent a California official from, for example, making a copy of the recordings
 20 contained in the system in order to verify “compliance.” And, regulating only the
 21 licensee, Section 26806 does nothing to control use of such recordings once they
 22 fall into California’s hands.³ Cf. Opp. 5 (promising that “the government plainly is

24 ² Focusing on “release” of Section 26806 recordings, Defendants omit any
 25 discussion of the fact that *creation* of such recordings is ongoing and pervasive,
 26 occurring in multiple places (not only in gun stores but also in private homes), 24-
 27 hours a day.

28 ³ Note that just last summer, California DOJ had a major breach of gun
 owner private information that was leaked publicly in violation of the law. Fear of
 information getting into the wrong hands when handled by the State is a very real
 fear for gun owners in California. <https://oag.ca.gov/news/press-releases/california-department-justice-alerts-individuals-impacted-exposure-personal> (last visited Jan.
 10, 2024).

1 not listening to transactions”). Defendants apparently miss the hollowness of their
 2 assurance that *only the government* (the violator) will have access to recordings
 3 made in violation of numerous constitutional rights. Interestingly enough, the only
 4 party restricted by Section 26806 from accessing and using the recordings *is the*
 5 *gun dealer* (the one whose rights are being violated). *Id.* at subsection (b) (“A
 6 licensee shall not use”); (b)(1) (“A licensee shall allow access”).

7 Finally, Defendants opine that no chilling effect can occur here because “a
 8 similar law in Illinois has been in effect since 2021.” Opp. 5. Defendants fault
 9 Plaintiffs for failing to provide “evidence” of the chilling effect of a different law
 10 recently enacted in another state as if that were necessary to prevail here. In any
 11 event, the Illinois statute Defendants reference, 430 Ill. Comp. Stat. Ann. 68/5-50,
 12 involves only “*video* surveillance of critical areas,” only takes place in *retail*
 13 facilities, and requires signage stating only that “YOUR IMAGE MAY BE
 14 RECORDED,” none of which involve the same chilling effect on spoken words or
 15 in private, confidential conversations at issue here.

16 **2. Section 26806 violates the right to speak anonymously.**

17 Citing no authority, Defendants claim that the right to speak anonymously
 18 only applies to written speech that is “published pseudonymously or anonymously,
 19 untethered from the individual’s face and voice.” Opp. 6. Defendants fault
 20 Plaintiffs for failing to provide any cases explicitly finding that First Amendment
 21 anonymity applies to spoken words. But although Defendants are eager to cast
 22 stones (*see* Matthew 7:3-5), neither do they provide a citation to any authority
 23 finding that anonymity *does not* apply to an individual who speaks in places “open
 24 to the public.” Indeed, it is doubtful that any such authorities exist.

25 Quite to the contrary, numerous cases confirm that the right to anonymity
 26 applies to all forms of speech. *See, e.g., Buckley v. Am. Const. L. Found.*, 525 U.S.
 27 182, 199 (1999) (striking down requirement that petition circulators wear name
 28 badges because “[t]he injury to speech is heightened ... because the badge

1 requirement compels personal name identification at the precise moment when the
 2 circulator's interest in anonymity is greatest.”). As one district court explained,
 3 striking down a mask mandate, “there can be no doubt that … prohibiting the …
 4 concealing identity in public, burdens the free speech and association rights,”
 5 including the “rights to anonymous speech and association.” *Am. KKK v. City of*
 6 *Goshen*, 50 F. Supp. 2d 835, 838, 840 (N.D. Ind. May 4, 1999) (collecting similar
 7 cases). These and a legion of other cases soundly reject Defendants’ unsupported
 8 claim that “there is nothing pseudonymous or anonymous about appearing in
 9 public. . . .” Opp. 6.⁴ There is also a distinction here between the process of filling
 10 out paperwork to complete the firearm transaction and having every breath you or
 11 anyone else breathes caught on recording. Defendants seem to think that since you
 12 are submitting your name to purchase a firearm, then you should be open to all the
 13 surveillance they choose to use against gun owners. Opp. 6.

14 **3. Section 26806 constitutes odious viewpoint discrimination.**

15 Claiming that Section 26806 does not impose viewpoint discrimination
 16 against supporters of the Second Amendment, Defendants claim that the law
 17 “uniformly requires businesses in a particular, highly regulated industry to take
 18 specific security measures.” Opp. 6. In other words, Section 26806 is broad, in
 19 that it is specific. As journalist M. Stanton Evans once said, “he who writes the
 20 resolved clause wins the debate.”⁵ Indeed, by singling out a “particular” type of
 21 business and imposing an Orwellian monitoring requirement on it alone, Section
 22 26806 bears out California’s clear animus against gun owners. Defendants do not

23 ⁴ Defendants also make much ado of the fact that *some* of those who frequent
 24 gun stores end up purchasing firearms, the acquisition of which requires
 25 identification. Opp. 6. Of course, not everyone who visits a gun store buys a
 26 firearm (as opposed to accessories, gunsmithing services, or merely to “shoot the
 27 breeze” – including complaints about government officials – without making any
 28 purchase at all). *See Compl. ¶¶ 120-24.* But more importantly, Section 26806
 compels gun dealers to create a permanent audio/video record which preserves *not*
only the identity of the speaker but also the content of his speech (which otherwise
 would remain private between him and others within the store).

⁵ *See also* Opp. 10 (“Defined at the proper level of specificity, then. . . .”).

1 point out any similar requirements posed on other purportedly “highly regulated
2 industries” – especially not within the *private homes* of those in such industry. Not
3 to mention, this allegedly “highly regulated industry” is constitutionally protected.
4 Liquor producers,⁶ mines,⁷ and junkyards⁸ are not.

5 Defendants argue that “Section 26806 does not require anyone to disclose
6 their protected group affiliation, beyond what is inherently disclosed by appearing
7 in public. . . .” Opp. 7. That is like claiming that requiring video cameras be
8 installed in all NAACP meetings “does not require anyone to disclose their
9 protected group affiliation, beyond what is inherently disclosed by appearing” at a
10 meeting of NAACP members. *But see NAACP*, 357 U.S. at 460. Elsewhere,
11 Defendants claim that visiting a gun store constitutes “appear[ing] . . . in a public
12 place.” Opp. 7. Unsurprisingly, Defendants offer no authority for their claim that
13 private businesses are akin to sidewalks, parks, or town squares. Nor do
14 Defendants attempt to explain how a home-based dealer who operates by
15 appointment only has somehow opened his private home to the public. At the
16 minimum, Section 26806 violates multiple constitutional rights, impermissibly
17 discriminating against gun dealers *because* they transact business in constitutionally
18 protected “arms” that are politically unpopular in California.

4. Section 26806 compels speech.

20 Claiming that Section 26806 does not compel speech, Defendants opine that
21 it merely requires transmission of ““purely factual and uncontroversial information.
22 . . .”” Opp. 7 (citing *Zauderer v. Off. of Disciplinary Couns. of Sup. Ct. of Ohio*,
23 471 U.S. 626, 651 (1985)).⁹ Unsurprisingly, Defendants do not attempt to wrestle
24 with *Nat'l Inst. of Fam. & Life Advocs. v. Becerra*, 138 S. Ct. 2361 (2018), the
25 Supreme Court’s most recent word on the subject. There, the Court rejected the

⁶ *Colonnade Catering Corp. v. United States*, 397 U.S. 72 (1970).

⁷ *Donovan v. Dewey*, 452 U.S. 594 (1981).

⁸ *New York v. Burger*, 482 U.S. 691 (1987).

⁹ The Ninth Circuit case Defendants cite relies entirely on Zauderer.

1 notion that California could require pro-life clinics to inform patients that California
 2 will fund their abortions, opining that *Zauderer* does not have any application to
 3 “disclos[ing] information about state-sponsored services—including abortion,
 4 anything but an ‘uncontroversial’ topic.” *Id.* at 2372. Likewise, here, California
 5 requires gun dealers to post signage informing their customers that “state-
 6 sponsored” audiovisual surveillance is in progress – monitoring all who engage in
 7 Second Amendment commerce. Certainly, the ongoing violation of numerous
 8 constitutional rights by California through an Orwellian telescreen is “anything but
 9 an ‘uncontroversial’ topic.” Defendants fail to address Judge Suddaby’s finding in
 10 *Antonyuk v. Hochul*, 639 F. Supp. 3d 232, 344 (N.D.N.Y. 2022), explaining that a
 11 New York law requiring property owners post signage allowing gun owners onto
 12 their property is “coerc[ive]” and “controversial.” *Id.* at 345.

13 **B. SECTION 26806 VIOLATES THE SECOND AMENDMENT**

14 **2. SECTION 26806 IMPLICATES THE SECOND AMENDMENT’S 15 TEXT.**

16 a. *Defendants invite the Court to elevate dicta over express
 17 holdings.*

18 Claiming that the Second Amendment is not even implicated, Defendants
 19 argue that Section 26806 is nothing more than a ““law[] imposing conditions and
 20 qualifications on the commercial sale of arms,”” and thus is ““presumptively
 21 lawful.”” Opp. 8 (citing *Heller* at 626-27).¹⁰ Defendants’ argument contains at

22 ¹⁰ Defendants make a number of flagrant misrepresentations about the
 23 Supreme Court’s statements. First, they cite *Bruen* for the proposition that “the
 24 Second Amendment is not a ‘regulatory straightjacket’” (Opp. 8), but conveniently
 25 omit that neither is it “a regulatory blank check.” *Bruen*, 142 S. Ct. at 2133.
 26 Second, Defendants claim the Second Amendment allows an amorphous “variety”
 27 of gun regulations” (Opp. 8), but quote Justice Kavanaugh’s *concurrence*, which is
 28 not the law. Third, in spite of the Court’s repeated refusals to interest-balance,
 Defendants’ claim that the Second Amendment “does not prevent states from . . .
 ‘experiment[ing] with reasonable firearms regulations’ to address threats to the
 public.” Opp. 8. But this utterly misrepresents *McDonald v. City of Chicago*, 561
 U.S. 742, 785 (2010), which only rebutted claims that incorporation of the Second
 Amendment would have violated “principles of federalism” and eliminated state
 gun laws by “stifl[ing] experimentation.” *Id.* at 783. The Court’s observation that
 the passage of laws *will continue* was no crystal-ball endorsement of their
 constitutionality.

1 least two errors.

2 First, Defendants seem to believe that any restriction they unilaterally slap
 3 with the label “condition[] [or] qualification[] on the commercial sale of arms”
 4 thereby becomes one. But not every law that tangentially involves the transfer of a
 5 firearm is a “condition[] [or] qualification[] on the commercial sale of arms.”
 6 Otherwise, all manner of clearly unconstitutional requirements would be found
 7 automatically constitutional. *See Compl. ¶¶ 202-07.* Instead, “[o]f course, not
 8 every regulation on the commercial sale of arms is presumptively lawful.” *Rigby v.*
 9 *Jennings*, 630 F. Supp. 3d 602, 613 (D. Del. 2022).¹¹ Without any further
 10 exposition as to *which* sorts of laws the Supreme Court presumed would have
 11 historical support when challenged, no court can label a given restriction
 12 definitively “commercial” in nature and thus definitively exempt it from
 13 the *Bruen* framework.

14 Second, Defendants confuse “*presumptively* lawful” with *conclusively*
 15 lawful. But *Heller*’s passing references (in *dicta*) to *assumed* historical traditions
 16 that the Court *expected* would be uncovered in *future* challenges have no bearing on
 17 *Bruen*’s test, which must be applied each time the Second Amendment’s plain text
 18 covers a challenger’s conduct. Indeed, *Bruen* explicitly instructs that its historical
 19 analysis is required in every case, stating that its methodology is the “only” way for
 20 a court to conclude a restriction to be constitutional. 142 S. Ct. at 2126; *see also*
 21 *Heller*, 554 U.S. at 626 (“we do not undertake an exhaustive historical analysis
 22 today”); *id.* at 635 (“there will be time enough to expound upon the historical
 23 justifications … if and when those exceptions come before us.”). Defendants offer
 24 no explanation why *dicta* should be elevated above the Court’s express holdings

25
 26 ¹¹ For example, striking down 18 U.S.C. § 922(k)’s ban on obliterating a
 27 firearm’s serial number, a federal district court flatly rejected the government’s
 28 contention that the law was constitutional without historical analysis based on the
 government’s characterization of it as a commercial regulation. *United States v.*
Price, 635 F. Supp. 3d 455, 459 (S.D. W. Va. 2022).

1 demanding a historical analysis.¹²

2 b. *The “Right to Keep and Bear Arms” clearly includes*
 3 *acquisition.*

4 Next, Defendants claim that “Plaintiffs do not even attempt to demonstrate¹³
 5 that the law actually regulates or infringes upon individuals’ ability to ‘keep and
 6 bear Arms.’” Opp. 9. But Section 26806 clearly “regulates” (*id.*) the acquisition of
 7 arms, a natural prerequisite to keeping them. Confusingly, Defendants at first
 8 appear to concede that the Second Amendment protects not only “possession or use
 9 of arms,” but also “*related conduct.*” *Id.* (emphasis added). Indeed, courts almost
 10 categorically affirm that the Second Amendment protects numerous rights ancillary
 11 to keeping and bearing – most especially, acquisition. *See* Compl. ¶¶ 192-94
 12 (compiling cases on the issue). This Court is no exception. *See Boland v. Bonta,*
 13 2023 WL 2588565, at *5 (C.D. Cal. Mar. 20, 2023) (“The Second Amendment also
 14 protects attendant rights that make the underlying right to keep and bear arms
 15 meaningful.”); *see also B&L Prods., Inc. v. Newsom*, 2023 WL 7132054, at *13
 16 (C.D. Cal. Oct. 30, 2023) (same). Yet Defendants also posit that the Second
 17 Amendment’s protections do not “include the commercial sale of firearms” because
 18 the text only references the ability to “‘have’ and ‘carry’ weapons.” Opp. 9; *see*
 19 *also id.* at 11 (“the sale of arms … does not implicate the Second Amendment’s

20 ¹² Indeed, once tested, a number of *Heller*’s previously assumed historical
 21 traditions already have been shown to be erroneous. *See, e.g., Range v. Att’y Gen.*,
 22 69 F.4th 96 (3d Cir. 2023) (successful as-applied challenge to 18 U.S.C. § 922(g)(1)
 23 (felons)); *Tyler v. Hillsdale Cnty. Sheriff’s Dep’t*, 837 F.3d 678, 688 (6th Cir. 2016)
 24 (allowing a challenge to 18 U.S.C. § 922(g)(4) (mentally ill) to proceed). If use of
 Supreme Court *dicta* in lieu of the *Bruen* framework was appropriate, none of these
 successful challenges would have cleared the starting gate.

25 ¹³ Defendants conveniently overlook the numerous ways Plaintiffs have
 26 demonstrated how Section 26806 infringes their Second Amendment rights. For
 example, Section 26806 forces Plaintiff Richards to “stop being an FFL” – a
 27 constitutionally protected profession – “or risk exposing his clients and family to
 privacy violations because of the constant recording” *within his own home*. Compl.
 ¶ 23; *see also id.* ¶¶ 212, 464 (“Section 26806 chills a lawful person’s desire to
 exercise their constitutional right to bear arms out of fear of being constantly
 observed and recorded by an administration hostile towards gun ownership. . . .”).

1 text"); *id.* ("caus[ing] some licensed firearms dealers to go out of business ... does
 2 not implicate the Second Amendment's text.").

3 But if there is no right to acquire arms, and no right to sell them, Defendants
 4 betray the discredited belief that there is *no individual right to keep or bear arms at*
 5 *all*. Indeed, with no right to buy or sell, Defendants could ban all firearms
 6 commerce, with the only remaining option to manufacture them oneself. Yet in
 7 other litigation before this Court, Defendant Bonta has claimed that there is *no right*
 8 *to manufacture firearms, either. See* Defendants' Opposition to Motion for
 9 Preliminary Injunction at 14-15, *Def. Distributed v. Bonta*, No. 2:22-cv-06200-GW-
 10 AGR (C.D. Cal. Oct. 3, 2022) ("There is simply no textual support or authority ...
 11 that ... the Second Amendment [] includes the right to 'manufacture' or 'assemble'
 12 a firearm, let alone the right to own any machine or machine part that could
 13 conceivably be used to manufacture a firearm."). In Defendants' world, then, there
 14 is *no right to acquire a firearm at all*, thus nullifying the Second Amendment's
 15 guarantees entirely. "What a marvelous, Second Amendment loophole!" *United*
 16 *States v. Hicks*, 649 F. Supp. 3d 357, 359-60 (W.D. Tex. 2023).¹⁴

17 Clearly regulating the protected right to acquire arms, Section 26806 imposes
 18 a surveillance requirement on *all* commercial firearm sales, sales that now cannot
 19 occur *without* surveillance. It seems unlikely that Defendants would defend a law
 20 that similarly conditioned the right to post a Tweet on first allowing the government
 21 access to a phone's camera to take a picture of the poster. *See Bruen*, 142 S. Ct. at
 22 2156 (Second Amendment "is not 'a second-class right, subject to an entirely
 23 different body of rules than the other Bill of Rights guarantees.'").

24
 25 ¹⁴ Of course, Defendants' theory is patently false. Constitutional rights
 26 "implicitly protect those closely related acts necessary to their exercise," *Luis v*
 27 *United States*, 578 U.S. 5, 26 (2016) (Thomas, J., concurring in the judgment), and
 28 Defendants' own cited authority (Opp. 10-11) stands for the proposition that "the
 core Second Amendment right to keep and bear arms for self-defense 'wouldn't
 mean much' without the ability to acquire arms." *Teixeira v. County of Alameda*,
 873 F.3d 670, 677 (9th Cir. 2017); *see also* Compl. ¶ 197 n.21.
 10

c. *Defendants urge prohibited interest balancing.*

In a final attempt to shirk their burden to demonstrate a robust historical tradition supporting Section 26806, Defendants seek to revert to the prohibited “two-step inquiry” used by the courts of appeal prior to *Bruen*. Specifically, Defendants urge that only regulations that completely “prohibit[]” or “prevent” exercise of Second Amendment rights constitute “infringe[ments].” Opp. 10 (disputing that a law which merely “interferes with” or “has *any* tangential effect” on Second Amendment rights can be subject to *Bruen*’s analysis); *see also id.* at 11-12 (“meaningfully constrain[]” and “overly burden[]”); *Young v. Hawaii*, 896 F.3d 1044, 1068 (9th Cir. 2018) (explaining, prior to *Bruen*, that only laws that “destroy” rights are unconstitutional without application of scrutiny). On the contrary, *Heller* and *Bruen* “expressly rejected the application of any ‘judge-empowering “interest-balancing inquiry”’” which examined whether a law significantly “burdened” a “core Second Amendment right.” *Bruen*, 142 S. Ct. at 2126, 2129.

15 Defendants claim that this Court cannot reach *Bruen*'s historical framework
16 because there is a “sparse evidentiary record” that is “devoid of evidence” as to the
17 numerical effects on firearms commerce. Opp. 11-12. If anything, Defendants’
18 objection goes more to the irreparable harm analysis than whether *Bruen*'s
19 historical framework is implicated. The Supreme Court certainly has never said
20 that a plaintiff must show a “meaningful” (Opp. 12) infringement of his rights
21 before the government is required to justify its regulation by reference to the
22 historical tradition. Such a holding would put the cart before the horse, and it
23 would invite prohibited interest balancing.

24 Citing no authority, Defendants posit that there is a “proper level of
25 specificity” at which to analyze the Second Amendment’s text – one that just so
26 happens to skew in Defendants’ favor. Opp. 10. *Bruen* puts it far more plainly:
27 when the Second Amendment’s plain text “covers an individual’s conduct,” the
28 government must bear its historical burden. 142 S. Ct. at 2129-30. A law requiring

1 mass surveillance of firearm sales *or else they cannot happen* clearly “covers”
 2 one’s right to acquire (to “keep”) “arms.” Because Plaintiffs belong to “the people”
 3 and the firearms they seek to purchase from California’s dealers constitute “arms,”
 4 the textual inquiry ends here, and the burden shifts to Defendants. Compl. ¶ 194.

5 d. *Defendants advance the shocking claim that exercise of*
 6 *Second Amendment rights is a public affair.*

7 Misunderstanding Plaintiffs’ argument, which focused on the fact that
 8 exercise of one constitutional right cannot be conditioned on forfeiture of another
 9 (Compl. ¶¶ 194, 426-46), Defendants offer the truly shocking claim that Section
 10 26806 (which requires audio/video recording of all gun sales) does not infringe
 11 Second Amendment rights because “someone’s status as a firearm purchaser has
 12 long been subject to public disclosure.” Opp. 12 (*citing Silveira v. Lockyer*, 312
 13 F.3d 1052 (9th Cir. 2002)). But the case on which Defendants rely involved an
 14 “informational privacy rights” challenge (*id.* at 1092), not the Second Amendment.
 15 In fact, the Second Amendment claims were dismissed in that case based on the
 16 Ninth Circuit’s obviously wrong holding that “the Second Amendment affords only
 17 a *collective right* to own or possess guns or other firearms. . . .” *Id.* (emphasis
 18 added). Defendants’ use of this expressly repudiated holding to support its claim
 19 that California may, without implicating constitutional rights, *publicize the names,*
 20 *addresses, makes, models, and serial numbers of all California gun owners,*
 21 should itself provide any further needed justification to strike down Section
 22 26806’s tyrannical regime.

23 **2. Defendants Utterly Fail to Bear Their Historical Burden.**

24 Defendants insist on watering down Bruen’s methodology in a case that
 25 presents no “unprecedented societal concerns or dramatic technological changes.”
 26 Bruen at 2132; see Opp. 13-14. Claiming audiovisual surveillance itself is a
 27 “dramatic technological change” warranting a loosening in analogical stringency,
 28 Defendants invert Bruen’s language to circularly suggest that a high-tech form of

1 infringement is its own justification for a more permissive standard to justify that
 2 infringement. Opp. 14. In other words, Defendant's argument is this: if only the
 3 Founders could have seen how pervasively we can violate rights in the 21st Century,
 4 surely they would have approved. On the contrary, Bruen's discussion of "dramatic
 5 technological changes" was in the context of novel "regulatory challenges posed by
 6 firearms today." Bruen at 2132 (emphasis added). If anything, the more pervasive
 7 and dystopian a modern infringement is, the more protective the Bill of Rights must
 8 be.¹⁵ See, e.g., *United States v. Jones*, 565 U.S. 400 (2012) (GPS tracking); *Kyllo v.*
 9 *United States*, 533 U.S. 27 (2001) (thermal imagers). This is no "absurd argument."
 10 Opp. 14.

11 Defendants' oft-repeated platitudes of 'public safety' and 'preventing crime'
 12 have been concerns since the Founding. Accordingly, Defendants cannot meet their
 13 burden with merely "relevantly similar" analogues. *Bruen* at 2132. Instead, the
 14 historical inquiry is "fairly straightforward" and, despite their vociferous objections
 15 (Opp. at 14), Defendants must proffer "distinctly similar" historical evidence that
 16 addressed the same societal issues the same way as today – for example, historical
 17 laws requiring Founding-era gunsmiths to record the appearances and conversations
 18 of patrons. Id. at 2131; Compl. ¶¶ 214, 216. Defendants fail to evince such a
 19 tradition, as none ever existed.

20 Although Defendants' lesser, purportedly "relevantly similar" analogues will
 21 not suffice to uphold Section 26806, Plaintiffs emphasize several analogical errors.
 22 First, Defendants cite two cases and one law review article for the proposition that
 23 historical regulations on commercial sales were "widespread." Opp. 14. But
 24 Defendants fail to identify specific examples, and "we are not obliged to sift the
 25 historical materials for evidence to sustain [Defendants'] statute. That is

26
 27 ¹⁵ See *Minn. Star & Trib. Co. v. Minn. Comm'r of Revenue*, 460 U.S. 575, 583
 28 n.6 (1983) (observing that "when we do have evidence that a particular law would
 have offended the Framers, we have not hesitated to invalidate it on that ground
 alone").

1 [Defendants'] burden." *Bruen* at 2150. In any case, *United States v. Serrano*, 651
 2 F. Supp. 3d 1192, 1211-12 (S.D. Cal. 2023), and *United States v. Holton*, 639 F.
 3 Supp. 3d 704, 711-12 (N.D. Tex. 2022), each cite *Teixeira*, 873 F.3d at 685, and
 4 Robert J. Spitzer, Gun Law History in the United States and Second Amendment
 5 Rights, 80 L. & Contemp. Probs. 55, 76 (2017).¹⁶

6 The historical laws cited in *Teixeira* (at 685) bear no resemblance to Section
 7 26806 and fail both *Bruen*'s "how" and "why" metrics (i.e., mechanisms and
 8 motivations) because these laws imposed restrictions on firearm sales to Indians
 9 outside the colonies – in effect, restrictions on sales to foreigners and potential
 10 belligerents at the time (today's foreign nationals, *see id.* 18 U.S.C. § 922(g)(5)), not
 11 members of "the people." *See id.* None imposed anything close to Section 26806's
 12 mass-surveillance requirements on those within the community of "the people."

13 As for Spitzer, the cited page refers only to (i) a 1652 "New York" law
 14 (actually, a Dutch colonial law in New Netherland, unrelated to American tradition,
 15 Spitzer, *supra*, at 76 n.142), (ii) a 1631 Virginia law (an early census untethered
 16 from surveilling firearm commerce)¹⁷, and (iii) a 1651 Virginia law (which were
 17 "Articles at the Surrender of the Countrie of Virginia" following conflict between
 18 colonial and English governments,¹⁸ Spitzer, *supra*, at 76 and n.144). Spitzer then
 19 references taxation laws from the analytically irrelevant 1860s (Spitzer, *supra*, at
 20 76). *See Bruen* at 2137 ("19th-century evidence was 'treated [only] as mere
 21 confirmation. . . .'"). These laws either predate or postdate the Founding anywhere
 22 from many decades to a century and thus "shed[] little light on how to properly
 23 interpret the Second Amendment." Id. at 2144. Moreover, none of these laws
 24 employed comparable mechanisms (mass surveillance of people and transactions)
 25 or motivations (discouraging or otherwise recording sales to prohibited persons)

26 ¹⁶ Spitzer's late-19th-century firearm taxes and early gunpowder-storage laws
 27 that are inapposite for the reasons discussed below.

28 ¹⁷ <http://tinyurl.com/2k7vd77r> ("Act LVI").

¹⁸ <http://tinyurl.com/yrptv8mu>.

1 under Bruen’s “how” and “why.”

2 Second, Defendants cite gunpowder storage and firearm inspection laws via
 3 references to a book by William J. Novak without providing any primary sources –
 4 let alone dates to confirm these laws’ analytical relevancy. *See Opp.* 15
 5 (referencing “similar legal schemes,” a “series of statutes,” and “other laws”). But
 6 *see Bruen* at 2150 (warning Defendants about failing to “sift” the record).
 7 Defendants then string-cite some 19th-century state laws and city ordinances to the
 8 same effect. *Opp.* 15, 16. *But see Bruen* at 2137 (“19th-century evidence was
 9 ‘treated as mere confirmation. . . .’”). In addition to their temporal irrelevance,
 10 these laws bear no resemblance to Section 26806 and fail *Bruen*’s analogical
 11 metrics.

12 Gunpowder laws were products of their time, when rudimentary gunpowder
 13 was volatile and hazardous, with poor storage conditions and careless handling
 14 risking widespread explosive and fire damage to entire towns.¹⁹ In contrast,
 15 modern smokeless powder used in today’s ammunition has exponentially greater
 16 stability and is exempt from explosive storage requirements.

17 See 18 U.S.C. § 845(a)(4). These historical fire-prevention laws did not
 18 surveil gun owners, place the “eyes” and “ears” of government inside homes and
 19 businesses, or seek to prevent crime.

20 Similarly, firearm inspection laws (*Opp.* 15, 16) were not surveillance
 21 measures aimed at crime prevention, but rather quality-control laws to ensure
 22 firearms would be effective and not explode in users’ hands.²⁰ Moreover, as
 23 Defendants’ Granata admits, a distinct feature of these inspection laws was a
 24

25 ¹⁹ Matthew E. Thomas, *Historic Powder Houses of New England: Arsenals*
 26 of American Independence 16-17 (2013).

27 ²⁰ *See, e.g., An Act to Provide for the Proof of Fire Arms Manufactured*
 28 *Within This Commonwealth, ch. 81, Acts and Resolves of Massachusetts: 1804-*
1805, at 111 (Mar. 8, 1805), [*http://tinyurl.com/bdzmhmwy*](http://tinyurl.com/bdzmhmwy) (untested firearms “may
be introduced into use which are unsafe and thereby the lives of the Citizens be
exposed”).

nominal fine for noncompliance.²¹ Section 26806 quite differently subjects noncompliant dealers to license forfeiture, closure of businesses, and loss of livelihoods. Cal. Penal Code § 26800(a); *see also Heller* at 633-34 (comparing historical penalties to modern consequences is a valid consideration).

Third, Defendants proffer just three laws ranging from 1881 to 1911 imposing recordkeeping requirements on gun dealers. Opp. 16. Despite coming far too late (unless to confirm the same tradition at the Founding), these three laws hardly evince a national tradition. *Bruen*, 142 S. Ct. at 2153, 2156 (dispensing with “outliers”). Finally, Defendants’ citation to the National and Federal Firearms Acts is inapposite. *Bruen* at 2154 n.28 (refusing to address “20th-century evidence [which] does not provide insight into the meaning of the Second Amendment.”).

At bottom, Defendants’ purported “analogues” are too few, too late, and too irrelevant to establish an early American tradition of perpetual and pervasive surveillance of firearm commerce. Section 26806 violates the Second Amendment. Indeed, the closest analogue to Section 26806 is from 1949 – the government of Oceania, with its ubiquitous posters entitled “Big Brother is watching you,” with eyes that seemed to follow the viewer wherever he or she moved. *See George Orwell, Nineteen Eighty-Four, Penguin Classics ed.* (London: Secker and Warburg, 1949).

3. Section 26806 Violates the Fourth Amendment.

Defendants claim that Section 26806 does not violate Fourth Amendment rights, first because there is a ““diminished expectation of privacy”” for “operators of closely regulated industries.” Opp. 17. Citing a Ninth Circuit case, Defendants broadly assert that, apparently *without exception*, any search of “commercial property used in [a] ‘closely regulated’ industr[y] [is] constitutionally permissible.” *Id.* (citation omitted). In other words, Defendants seem to interpret “diminished expectation of privacy” as “extinguished expectation of privacy.” The Ninth

²¹ <http://tinyurl.com/yz8syda> at 40, Add. 35 (imposing a fine of \$10).
16

1 Circuit says no such thing. Rather, administrative searches of highly regulated
 2 industries are permissible, at most, if performed “to further a regulatory scheme.”
 3 *Kilgore v. City of South El Monte*, 3 F.4th 1186, 1192 (9th Cir. 2021) (“to ensure
 4 compliance with the … Act”); *Verdun v. City of San Diego*, 51 F.4th 1033, 1039
 5 (9th Cir. 2022) (“for purposes of checking compliance with federal laws”). Quite
 6 the opposite, when “the ‘primary object’ of the search is to ‘gather evidence of
 7 criminal activity,’” a “criminal warrant supported by probable cause[] is required. .
 8 . .” *United States v. Grey*, 959 F.3d 1166, 1178 (9th Cir. 2020); *see also Burger*,
 9 482 U.S. at 693 (distinguishing between “searches undertaken solely to uncover
 10 evidence of criminality and [those] to enforce a comprehensive regulatory
 11 scheme”).

12 On this point, Defendants’ own briefing undermines their Fourth Amendment
 13 defense, as they repeatedly insist that Section 26806 is a crime-prevention measure
 14 designed to “assist law enforcement in combatting … gun crimes,” specifically in
 15 “provid[ing] key evidence” of criminal activity. Opp. 1, 2; *see also id.* at 20
 16 (“preventing gun theft and crime justify any intrusion,” and Section 26806
 17 “assist[s] in ‘related enforcement efforts’”); *id.* at 21 (using Section 26806 to
 18 provide “evidence” to prosecute straw purchasers). None of these stated objectives
 19 have any connection to the “licensing,” “regulations,” or “reporting requirements”
 20 that are imposed on gun dealers. Rather, Section 26806 is best described as “a ruse
 21 for a general rummaging in order to discover incriminating evidence” of crimes by
 22 dealers’ *customers*. *Florida v. Wells*, 495 U.S. 1, 4 (1990).

23 Second, insisting that “firearms dealers are a closely regulated industry”
 24 pursuant to “[b]inding precedent,” Defendants recount the litany of licensing and
 25 regulatory requirements placed on gun dealers, including “warrantless …
 26 inspections from federal and state authorities” to ensure compliance with regulatory
 27 schemes. Opp. 17-18. But as Plaintiffs have explained, that finding that gun
 28 dealers have been “highly regulated” is now suspect after *Bruen* (which requires

firearms regulation to be deeply rooted in history), particularly since “[f]ederal regulation of the interstate traffic in firearms is not as deeply rooted in history. . . .” *United States v. Biswell*, 406 U.S. 311, 315 (1972). At a minimum, after *Bruen*, there is no reason for this Court to *expand* the doctrine to cover Section 26806’s Orwellian general searches for criminal evidence unconnected to compliance with any regulatory scheme.

7 Third, apparently not understanding that the Supreme Court’s 2012
8 revitalization of the Fourth Amendment’s baseline protection of private property
9 rights provides an independent basis for relief, Defendants demur only that *United*
10 *States v. Jones*, 565 U.S. 400 (2012) (GPS tracking device placed on a vehicle
11 parked in public), and *Florida v. Jardines*, 569 U.S. 1 (2013) (drug dog sniff of a
12 home’s front porch), “occurred outside the context of a highly regulated industry
13 and, thus, are inapposite.” Opp. 18. On the contrary, *Jones* (cited in *Bruen*) and
14 *Jardines* establish a *broad principle of constitutional law* that applies to all Fourth
15 Amendment claims,²² just as *Bruen* establishes a broad framework that applies in
16 all challenges under the Second Amendment.²³ What is more, *Jardines* seems
17 directly on point here, having rejected the notion that, without a warrant, the
18 government can have its dog enter a home’s porch to sniff for drugs. 569 U.S. at
19 11. Here, Section 26806 permits the government to digitally enter the home and
20 install pervasive audiovisual surveillance recording equipment. In other words, a
21 *far more intrusive* search in a *far more sensitive* place. See *Lange v. California*,
22 141 S. Ct. 2011 (2021) (applying *Jones* to reject California’s warrantless entry into
23 a home, explaining “the sanctity of a person’s living space” is ““first among

²⁴ *See United States v. Vargas*, 2014 U.S. Dist. LEXIS 184672, at *14 (E.D.
25 Wash. Dec. 15, 2014) (“The Supreme Court’s recent decisions in [Jones and
26 *Jardines*] discuss and clarify the Fourth Amendment analysis the Court is to
employ when analyzing the constitutionality of a search conducted by law
enforcement.”).

²³ Ironically, this is the same flawed argument that Defendants make about the Second Amendment – arguing that, because Section 26806 is merely a “condition or qualification on the commercial sale of arms,” *Bruen* does not apply. See Opp. 9.

1 equals,”” and where the Fourth Amendment ““draw[s] a firm line””); *see also*
 2 *Caniglia v. Strom*, 141 S. Ct. 1596 (2021) (declining to ““expand the scope of ...
 3 exceptions to the warrant requirement to permit warrantless entry into the home””
 4 to seize firearms pursuant to a ““welfare check””). It is hard to see how Fourth
 5 Amendment property rights do not prevent California’s prying eyes being mounted
 6 on the wall of a marital bedroom that also happens to contain a display case holding
 7 firearms. Finally, Defendants’ repeated appeal to the ““highly regulated industry””
 8 exception falls flat, because that doctrine applies in the context of judicially-created
 9 notions of *privacy* – not to foundational *property* rights revitalized in *Jones*.
 10 Defendants offer no case that applies that doctrine to permit what would otherwise
 11 be a blatant violation of private property rights. *See Gem Fin. Serv., Inc. v. City of*
 12 *New York*, 2023 U.S. Dist. LEXIS 131092 (E.D.N.Y. July 28, 2023) at *19-20, 24
 13 (citing *Jardines*, and rejecting the notion that ““obtain[ing] information by
 14 physically intruding on’ a business’s ‘papers”” is ““immune from Fourth
 15 Amendment scrutiny” simply because they are ““records that a business is required
 16 to maintain” and thus ““a closely regulated industry””).

17 Fourth, Defendants deny “that section 26806 is a general warrant, giving
 18 government officials limitless access to dealers’ homes and businesses. . . .” Opp.
 19 19. In response, Defendants demur first that “section 26806 requires monitoring
 20 only in **limited, public spaces**,” which Defendants define as all “publicly
 21 accessible areas of firearm dealers’ business premises,” including the private homes
 22 of home-based dealers.²⁴ *Id.* at 1, 19 (emphasis added). Second, Defendants claim
 23 that Section 26806 “forbids disclosure of the recordings subject to **extremely**
 24 **limited exceptions**,” which Defendants explain to include broadly any claimed
 25 “inspection by the [California DOJ] or licensing authority for which no warrant is
 26

27 ²⁴ Compl. ¶¶ 23, 24, 30, 33. Never once in their brief do Defendants deny
 28 that Section 26806 requires government surveillance within the private homes of
 California’s home-based dealers.

otherwise required. . . .”²⁵ *Id.* at 2, 19 (emphasis added). And third, Defendants claim that Section 26806 narrowly “defin[es] the circumstances where recording is required,” which Defendants note is “all entries and exits,” “[a]ll areas where firearms are displayed,” and “[a]ll points of sale,” and all times of the day and night (“continuously 24 hours a day”). *Id.* at 2, 19. Thus, translating Defendants’ Orwellian newspeak, by “public spaces” Defendants mean “private homes,” by “limited exceptions” Defendants mean “at any time upon demand,” and by “defin[ed] . . . circumstances” and “limited . . . spaces” Defendants mean “all spaces and in all circumstances.” Thus, Defendants’ conclusion that “[n]othing in section 26806 bears resemblance to a general warrant” is correct – if one replaces the word “nothing” with “everything.”

C. Section 26806 Violates the Right to Equal Protection.

Because Defendants are in violation of Plaintiffs First Amendment rights they are equally violated Plaintiffs Equal Protection rights. U.S. Const. amend. XIV. Under the Equal Protection Clause, and the First Amendment, a government may not deny or seek to chill the speech and views of some, possibly less favored viewpoints, over the speech and views of others. *Police Dep’t of City of Chicago v. Mosley*, 408 U.S. 92, 96 (1972). Selective enforcement or exclusions many not be based on reference to content alone. *Id.* Indeed, the Court held, the government “may not select which issues are worth discussing or debating in public facilities.” *Id.*

If unequal treatment occurs in the context of exercising a fundamental right, or the government is motivated by animus toward a disfavored group, courts apply heightened scrutiny. *See generally, Grosjean v. Am. Press Co.*, 297 U.S. 233 (1936); *Minneapolis Star & Trib. Co. v. Minn. Comm’r of Revenue*, 460 U.S. 575 (1983). Here, Defendants seek to only regulate, by capturing all speech associated with

²⁵ Indeed, Cal. Penal Code § 26720(a) permits California officials to enter gun dealers’ premises at any time, any number of times, and for any reason, to conduct an inspection of records which now include Section 26806’s recordings.

1 exercising a fundamental right, those who choose to be part of the “gun culture” in
 2 the name of fighting crime. Yet, they do not attempt to stop retail theft in other
 3 types of retail establishments where the news reports nightly on gangs of thugs
 4 stealing massive amounts of retail merchandise right on camera and costing the
 5 state millions lost revenue.²⁶ If cameras under Section 26806 are supposed to deter
 6 crime, we certainly do not see it in other non-firearm-related industries. California
 7 is arbitrarily subjecting firearm retailers and owners to overbearing restrictions that
 8 no other industry is subject to.

9 **D. SECTION 26806 VIOLATES THE CALIFORNIA RIGHT TO PRIVACY**

10 Defendants raise a one-sentence Eleventh Amendment argument related to
 11 California’s constitutional right to privacy provision. Opp. 19. At this juncture,
 12 Plaintiffs’ cause of action based on California’s constitution is but one of many of
 13 Defendants’ violations of law at issue here and, thus, Plaintiffs focus on the federal
 14 aspects of their claims, rather than briefing state-law jurisdictional issues that are
 15 unnecessary at this time for this Court to grant preliminary relief.

16 **II. PLAINTIFFS ARE SUFFERING IRREPARABLE HARM**

17 In the face of Plaintiffs’ clear demonstration irreparable constitutional harms,
 18 Defendants make the dubious claim that Plaintiffs “present no evidence
 19 demonstrating any such harm” and that a delay in seeking relief is dispositive.
 20 Opp. 21. But “a deprivation of constitutional rights, ‘for even minimal periods of
 21 time, unquestionably constitutes irreparable injury.’” *Latta v. Otter*, 771 F.3d 496,
 22 500 (9th Cir. 2014) (citation omitted). *See also* ECF #5-1 (Plaintiffs citing Ninth
 23 Circuit cases that state constitutional violations require “immediate injunctive
 24 relief,” and that Plaintiffs need not even make a particularly strong showing of

25 ²⁶ Brian Wang, U.S. Retail Theft is About \$95 Billion and California Leads
 26 with \$7.8 Billion, October 24, 2023, <https://www.nextbigfuture.com/2023/10/us-retail-theft-is-about-95-billion-and-california-leads-with-7-8-billion.html>, (last visited Jan. 11, 2024); and Law enforcement ramps up efforts to combat retail theft ahead of holiday season, November 22, 2023, <https://www.nbclosangeles.com/news/local/law-enforcement-ramps-up-efforts-to-combat-retail-theft-ahead-of-holiday-season/3275438/>, (last visited Jan. 11, 2024).

1 harm in constitutional rights cases). Defendants choose not to engage with these
 2 authorities.

3 Moreover, courts in this Circuit may not “deny a motion for a preliminary
 4 injunction without analyzing the plaintiff’s likelihood of success” when “a plaintiff
 5 alleges a constitutional violation.” *Baird v. Bonta*, 2023 U.S. App. LEXIS 23760,
 6 at *6-8 (9th Cir. Sept. 7, 2013); *see also* 11A Charles Alan Wright, Arthur R. Miller
 7 & Mary Kay Kane, Federal Practice and Procedure § 2948.1 (2d ed. 1995)) (“When
 8 an alleged deprivation of a constitutional right is involved, most courts hold that no
 9 further showing of irreparable injury is necessary.”).

10 Finally, as to Defendants’ “delay” red herring, the Ninth Circuit is
 11 abundantly clear that any delay in seeking injunctive relief almost never precludes a
 12 finding of irreparable harm. Rather, “courts are ‘loath to withhold relief solely on
 13 that ground.’” *Arc of Cal. v. Douglas*, 757 F.3d 975, 990 (9th Cir. 2014). As the
 14 Ninth Circuit explains, the purported delay is “*but a single factor* to consider in
 15 evaluating irreparable injury. . . .” *Id.* But even if Defendants were correct that
 16 Plaintiffs’ showing of irreparable harm somehow was weakened by their seeking
 17 relief when they did, courts in this Circuit “apply a sliding scale test, in which the
 18 elements of the *Winter* test are balanced ‘so that a stronger showing of one element
 19 may offset a weaker showing of another.’” *Kingdom Muzic*, 2022 U.S. Dist. LEXIS
 20 213213, at *4 (C.D. Ca. Oct. 3, 2022). Simply, Plaintiffs have shown –
 21 overwhelmingly – that Section 26806 is blatantly unconstitutional and violative of
 22 numerous constitutional rights. The irreparable harm is clear.

23 Nor have Plaintiffs unreasonably delayed in bringing this case. First, no gun
 24 store could be expected to invest the thousands of dollars necessary to comply with
 25 Section 26806, over a year before actually being required to do so. Second, no
 26 small business could reasonably be expected to hire attorneys to bring suit against a
 27 law with a far future effective date, when such law may be (i) repealed by the
 28 legislature, (ii) overturned by a court in a case brought by another party, or (iii)

1 narrowed in its scope through regulation. Third, as explained in the declarations of
 2 the organizational Plaintiffs, they respond (including through litigation) to concerns
 3 raised by their members and supporters, concerns that almost invariably increase in
 4 tempo and volume as impending effective dates of new laws draw near. *See also*
 5 Compl. ¶¶ 29-33. Section 26806 is not the only anti-gun legislation that California
 6 has enacted recently, and these same plaintiffs are currently embroiled in other
 7 litigation with these same defendants involving other blatant Second Amendment
 8 violations by the State. *May, et al. v. Bonta, et al.*, No. 8:23-cv-01696 (C.D. Cal.
 9 September 12, 2023) (preliminary injunction issued Dec. 20, 2023); *Junior Sports*
 10 *Magazines, Inc., et al. v. Bonta, et al.*, 2:22-cv-04663-CAS (C.D. Cal. July 8, 2022)
 11 (now on appeal by the state); *California Rifle & Pistol Ass'n, Incorporated, et al. v.*
 12 *Los Angeles County Sheriff's Department, et al.*, No. 2:23-cv-10169 (C.D. Cal.
 13 December 4, 2023). Defendants claim that because there was swift action in some
 14 cases, there somehow must be swift action in all cases.²⁷ There is only so much
 15 tyranny that Plaintiffs can challenge at one time. For these reasons, Plaintiffs have
 16 not delayed in filing this case.

17 III. THE EQUITIES FAVOR PLAINTIFFS

18 Claiming that Plaintiffs' irreparable harm is outweighed by California's,
 19 Defendants claim that "enjoining the law would itself be a form of irreparable harm
 20 to California and its citizens" because it would "interfere with the public safety
 21 goals" and the State would "lose the benefits that section 26806's enhanced security
 22 measures provide." Opp. 22. On the contrary, there is no legitimate government
 23 interest in violating enumerated rights, and neither the State nor its residents are
 24 harmed by constitutional fidelity. *Preminger v. Principi*, 422 F.3d 815, 826 (9th
 25

26 ²⁷ *May, et al. v. Bonta, et al.*, No. 8:23-cv-01696 (C.D. Cal. September 12,
 27 2023) (preliminary injunction issued Dec. 20, 2023) was passed in September 2023
 28 with implementation January 1, 2024, less than three months later and *Junior*
Sports Magazines, Inc., et al. v. Bonta, et al., 2:22-cv-04663-CAS (C.D. Cal. July
 8, 2022) was passed under an urgency ordinance where the law was effective
 immediately so Plaintiffs had no choice but to act immediately.

1 Cir. 2005).

2 **IV. CONCLUSION**

3 For the reasons stated above, and in their pleadings, Plaintiffs request that the
4 Court issue a preliminary injunction enjoining operation and enforcement of
5 Section 26806.

6

7 Dated: January 11, 2024

MICHEL & ASSOCIATES, P.C.

8

s/ Joshua Robert Dale

9

Joshua Robert Dale

10 Attorneys for Plaintiffs Adam Richards,
11 Jeffrey Vandermeulen, Gerald Clark, Jesse
12 Harris, On Target Indoor Shooting Range,
13 LLC, Gaalswyk Enterprises, Inc. (D/B/A/
14 Smokin' Barrel Firearms), Gun Owners of
15 California, Inc., Gun Owners of America, Inc.,
16 Gun Owners Foundation, and California Rifle
17 & Pistol Association, Incorporated

18

Dated: January 11, 2024

LAW OFFICES OF DONALD KILMER, APC

15

s/ Donald Kilmer

16

Donald Kilmer

17

Attorney for Plaintiff Second Amendment
Foundation

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19

ATTESTATION OF E-FILED SIGNATURES

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I, Joshua Robert Dale, am the ECF User whose ID and password are being
used to file this PLAINTIFFS' REPLY TO DEFENDANTS' RESPONSE TO
ORDER TO SHOW CAUSE FOR PRELIMINARY INJUNCTION AND
OPPOSITION TO PRELIMINARY INJUNCTION. In compliance with Central
District of California L.R. 5-4.3.4, I attest that all signatories are registered
CM/ECF filers and have concurred in this filing.

Dated: January 11, 2024

s/ Joshua Robert Dale

Joshua Robert Dale

CERTIFICATE OF SERVICE
IN THE UNITED STATES DISTRICT COURT
CENTRAL DISTRICT OF CALIFORNIA

Case Name: *Richards, et al. v. Newsom, et al.*
Case No.: 8:23-cv-02413 JVS (KESx)

IT IS HEREBY CERTIFIED THAT:

I, the undersigned, am a citizen of the United States and am at least eighteen years of age. My business address is 180 East Ocean Boulevard, Suite 200, Long Beach, California 90802.

I am not a party to the above-entitled action. I have caused service of:

**PLAINTIFFS' REPLY TO DEFENDANTS' RESPONSE TO ORDER TO
SHOW CAUSE FOR PRELIMINARY INJUNCTION AND OPPOSITION
TO PRELIMINARY INJUNCTION**

on the following party by electronically filing the foregoing with the Clerk of the District Court using its ECF System, which electronically notifies them:

Todd Grabarsky
Deputy Attorney General
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Telephone: (213) 269-6044
Attorneys for Defendants

I declare under penalty of perjury that the foregoing is true and correct.

Executed January 11, 2024.

Laura Palmerin